



AMENDED AND RESTATED SERVICE PLAN

FOR

SOUTH METRO FIRE RESCUE FIRE PROTECTION DISTRICT

ARAPAHOE, DOUGLAS, AND JEFFERSON COUNTY, COLORADO

9195 E. Mineral Avenue

Centennial, CO 80112

December 19, 2022

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Background

Purpose

The original service plan that guides the South Metro Fire Rescue Fire Protection District was approved by the Douglas County Board of County Commissioners in 1966 and the Order Granting District was entered by the Douglas County District Court in 1967. At that time, the organization was known as the Parker Fire Protection District, serving approximately 2,000 residents over 105 square miles in portions of Arapahoe and Douglas Counties. Since then, the organization has consolidated with several other fire service agencies, serves several more cities and an additional county, serves a population in excess of 555,000 over 285 square miles, and changed its name several times during past consolidations and service agreements. With all these changes over the years, it was determined that a significant update to the service plan would be appropriate and beneficial. Essentially, the purpose of this document is to update the service plan through the process outlined for “material modifications” in § 32-1-207, C.R.S.

History

The current fire protection district is the result of many fire service agencies forming partnerships and eventually consolidating into a single fire protection district over the past several decades. Originating as the Parker Fire Protection District (PFPD), the District was created in 1967 (Douglas County District Court, Case No. 3547; Arapahoe County District Court, Case No. 25152). The service plan was modified in 1983 to allow the District to incur indebtedness for capital improvements and in 1996 to reflect all the services offered. Starting in 2008, PFPD evolved into the much larger South Metro Fire Rescue Fire Protection District by consolidating with the following organizations (see Figure 1):

- South Metro Fire Rescue: 2008-2016
 - This was PFPD's first consolidation and would eventually become the name of the new, larger fire protection district. This former South Metro Fire Rescue also had a long history and had grown dramatically through several consolidations prior to PFPD.
 - South Metro Fire Rescue was formerly known as the Castlewood Fire Protection District (Castlewood) and was established in 1951 (Arapahoe County District Court, Case No. 9110).
 - Between 1970 and 2000, Castlewood expanded through inclusion of surrounding properties and consolidations with several other agencies including Castle Pines Village Fire Department (1985), North Douglas County Fire Protection District (1985), Cherry Hills Fire Protection District (1989), and Louviers Fire Protection District (2000).
 - Effective at midnight, December 31, 1998, Castlewood changed its name to South Metro Fire Rescue (SMFR).
 - In May 2008, PFPD and SMFR created the Parker-South Metro Fire Rescue Authority to serve both districts under a contractual arrangement until full consolidation could occur (Parker-South Metro Fire Rescue Authority Creation and Pre-Inclusion Agreement, dated April 24, 2008).
 - In September 2008, the name of the Parker-South Metro Fire Rescue Authority was changed to the South Metro Fire Rescue Authority.
 - At the end of 2016, PFPD and SMFR fully consolidated through an inclusion-exclusion process (§ 32-1-501(1.5), C.R.S.). PFPD remained the surviving legal

entity operating under the PFPD service plan but changed its name to South Metro Fire Rescue Fire Protection District.

- Cunningham Fire Protection District: 2018-2020
 - Cunningham Fire Protection District (CFPD) was established in 1950, serving approximately 500 residents over 13.5 square miles in Arapahoe County (Statement of Purpose, dated July 1, 1986).
 - In 2018, CFPD and the South Metro Fire Rescue Fire Protection District created the South Metro/Cunningham Fire Rescue Authority to serve both districts under a contractual arrangement until full consolidation could occur (South Metro/Cunningham Fire Rescue Authority Creation and Pre-Unification Agreement, dated November 16, 2017).
 - In 2020, CFPD and South Metro Fire Rescue Fire Protection District fully consolidated through an inclusion-exclusion process (§ 32-1-501(1.5), C.R.S.). The South Metro Fire Rescue Fire Protection District remained the surviving legal entity operating under the PFPD service plan and the name of this newly consolidated organization.
 - In an advisory role, the South Metro/Cunningham Fire Rescue Authority continued to exist until May 2020 while all inclusions were being implemented and to provide representation of the entities until the first, post-consolidation Board of Directors election of the South Metro Fire Rescue Fire Protection District could be held on May 5, 2020.

- Littleton Fire Rescue: 2019-2020
 - Littleton Fire Rescue (LFR) was a partnership between the City of Littleton (established 1890), Littleton Fire Protection District (established 1949), and Highlands Ranch Metro District (established 1981) with the following timeline:
 - 1963: A service contract was established between the City of Littleton and Littleton Fire Protection District.
 - 1975: LFR extended service to the Meadowbrook-Fairview Metro District through a service contract.
 - 1988: LFR extended service to Highlands Ranch through a service contract between the City of Littleton, Littleton Fire Protection District, and Highlands Ranch Metro District.
 - Service to all of the entities and areas serviced by LFR was provided through the Cunningham/South Metro Fire Rescue Authority from January 2019 until May 2020 while inclusions of the areas served by LFR were being implemented and to provide representation of the entities until the first, post-consolidation Board of Directors election of the South Metro Fire Rescue Fire Protection District could be held on May 5, 2020. The inclusions occurred as follows:
 - In May 2018, the Littleton Fire Protection District and Highlands Ranch Metro District approved inclusion into the South Metro Fire Rescue Fire Protection District through inclusion elections (§ 32-1-401(2)(d), C.R.S.).
 - In November 2018, the City of Littleton approved inclusion into the South Metro Fire Rescue Fire Protection District through an inclusion election (§ 32-1-401(2)(d), C.R.S.).

- In May 2019, the Meadowbrook-Fairview Metro District approved inclusion into the South Metro Fire Rescue Fire Protection District through an inclusion election (§ 32-1-401(2)(d), C.R.S.).

The South Metro Fire Rescue Fire Protection District is the current legal entity operating under the PFPD service plan and the name of this current, consolidated organization.

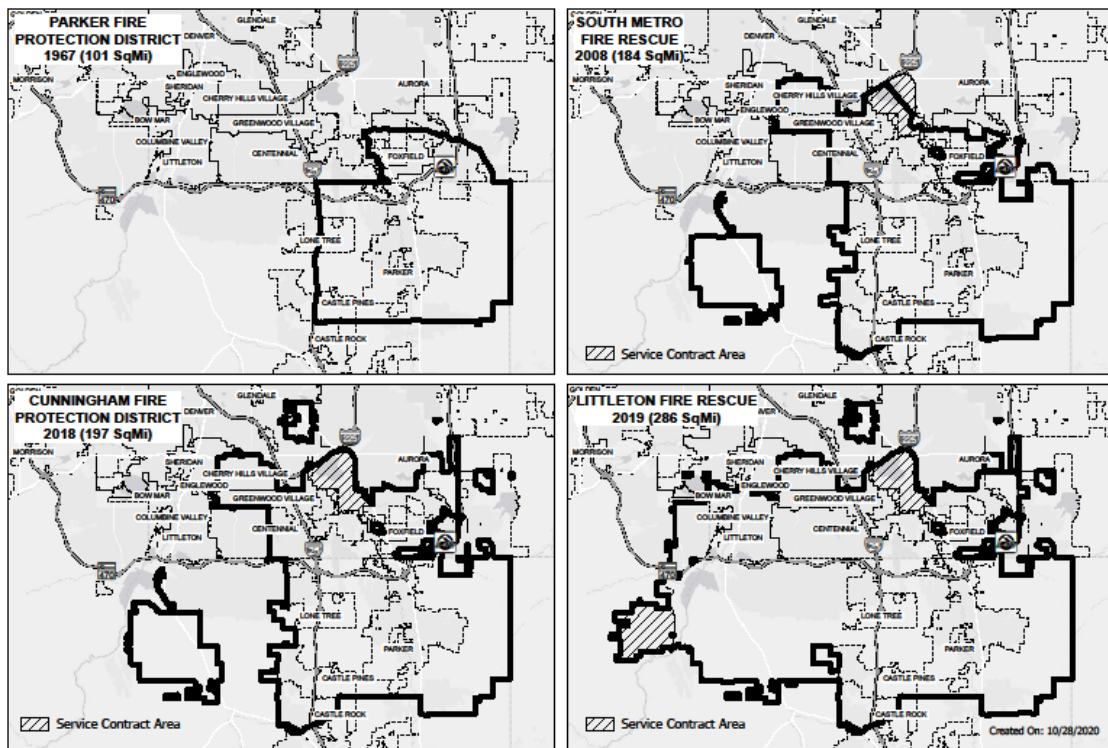


Figure 1. PFPD boundary changes through consolidations, 2019.

Service Area

Description

The South Metro Fire Rescue Fire Protection District (the “District”) is located in the southern Denver, Colorado metropolitan area and serves a diverse area of approximately 285 square miles, including 12 cities and portions of three counties (see Figure 2; the District’s service area is composed of 278 square miles within the District boundaries and 7 square miles

within service contract areas). High-density urban developments are located in the northern half of the fire district and include several high rises, light-rail developments, a general aviation airport, and major shopping areas. Many traditional suburban communities surround the urban core and eventually lead to more rural communities along the perimeters with significant areas of wildland-urban interface to the south. See Exhibit A for a description of the District boundaries.

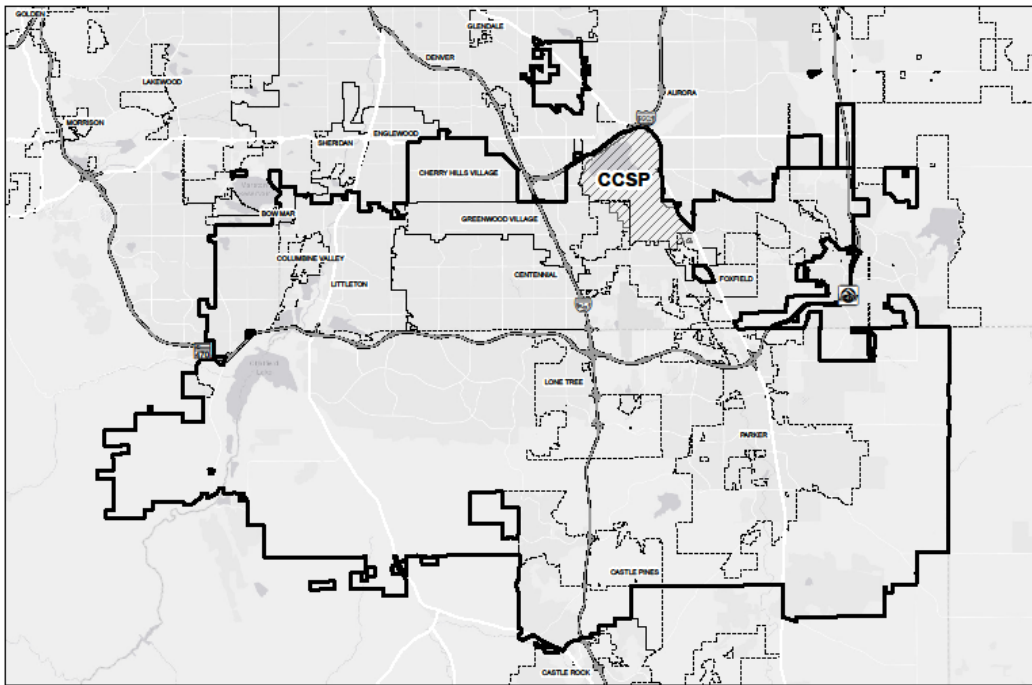


Figure 2. Overview of the District’s boundaries, 2022.

Demographics

The District’s resident population is approximately 555,000 (see Table 1). The diverse mix of landscapes and population centers results in almost 45,000 incidents per year within the fire district’s boundaries. In 2019 and 2020, approximately 65% of incidents were EMS, 10% alarms, 16% public assist, and 3% fires. Of the fires, approximately 33% were structure fires and 13% were wildland fires.

Table 1. *District Demographic Summary, 2021.*

Category	2021	%
Total Population	555,243	
Gender/Age		
Male	273,067	49.2%
Female	282,176	50.8%
Median Age	39.0	
Under Age 5	32,718	5.9%
Age 18+	419,973	75.6%
Age 65+	79,252	14.3%
Race/Ethnicity		
White	459,928	82.8%
Black/African American	20,069	3.6%
American Indian/Alaskan Native	2,682	0.5%
Asian	38,386	6.9%
Pacific Islander	542	0.1%
Other Race	13,636	2.5%
Two or More Races	20,000	3.6%
Hispanic	54,300	9.8%
Education (25+ years old)		
Population 25+	378,080	
High School	38,205	10.1%
Some College	65,345	17.3%
Associate's/Professional School	28,930	7.7%
Bachelor's	142,657	37.7%
Master's+	87,353	23.1%
Households		
Total Housing Units	217,017	
Owner-Occupied Housing	153,203	70.6%
Renter-Occupied Housing	56,347	26.0%

Category	2021	%
Vacant Housing	7,467	3.4%
Median Home Value	\$508,195	
Ave. Household Size	2.64	
Total Households	209,550	
Family Households	149,931	71.5%
Income		
Median Household Income	\$112,593	
Households Below Poverty Level	9,106	4.3%

Emergency Services Contract Areas

Service contracts may be established from time to time to provide fire protection, emergency medical, and related services pursuant to the provisions of the Colorado Constitution, Article XIV, § 18(2)(a), and (b), C.R.S., § 29-1-203, C.R.S., and § 32-1-1001(d), and (k), C.R.S. The District provides the following emergency services contracts in effect as of the date of this Amended and Restated Service Plan:

- **Cherry Creek State Park:** In 2018, the District renewed the Intergovernmental Agreement to provide fire protection and emergency medical services, hazardous materials incident response, fire code enforcement, investigation services and water and ice rescue and recovery services to the State of Colorado's Cherry Creek State Park, which is adjacent to the District's boundaries, south of I-225 and west of Parker Rd.

Services

Overview

The District is a career department with approximately 600 full-time firefighters staffing 30 fire stations and providing all-hazards capabilities including fire suppression, emergency medical services (EMS; including advanced life support and patient transport), hazardous materials, technical rescue, aircraft rescue and firefighting, and water rescue and recovery. The District also has approximately 150 staff and uniformed personnel that provide: a) oversight of operations; b) support functions including finance, human resources, information technology, fleet, and facilities; and c) fire prevention, education, emergency management, and community relations services. The District is accredited through the Commission on Fire Accreditation International and currently holds an Insurance Services Office rating of 1.

Statutory Authority

Statutory authority for fire protection districts comes primarily from Article 1, Title 32 of the Colorado Revised Statutes (the “Special District Act”), and other statutes related to Colorado local governments. The Colorado General Assembly has declared in § 32-1-102, C.R.S. that the organization of fire protection districts will serve a public use and will promote the health, safety, prosperity, security and general welfare of the inhabitants of such districts. Pursuant to §§ 32-1-103, and 32-1-1002, C.R.S., a fire protection district has the authority to provide the following services:

- Protection against fire by any available means.
- Ambulance, emergency medical, rescue, diving and grappling services. Ambulance services include the transportation of sick, disabled, or injured persons. Emergency

medical services include initial emergency medical assistance, including, but not limited to, the treatment of trauma, burns, respiratory, circulatory, and obstetrical emergencies.

- Enforce all laws of Colorado and ordinances and resolutions of the appropriate political subdivisions relating to the prevention of fires and suppression of arson. This includes the inspection of buildings, premises, public places, and hazardous materials and operations to identify and correct conditions that are liable to cause a fire or explosion.
- Investigate the cause, origin, and circumstances of fires and work with the appropriate jurisdiction to pursue criminal proceedings when appropriate.

Additional statutory authority for fire protection districts to provide fire protection and emergency services include, but are not limited to: § 29-22.5-103, C.R.S. (wildland fire), § 23-31-301, C.R.S. (receive grants to reduce wildfire risk and improve forest health), § 29-22-102, C.R.S. (hazardous materials response), and Title 24, Article 33.5, Part 7 C.R.S. (emergency and disaster management). In order to carry out and support these services, it is necessary for the District to have the personnel, equipment, facilities, vehicles, and other abilities to perform the following functions:

- All-hazards emergency response: The ability to perform a variety of technical rescues, specialized firefighting for specific hazards, and hazardous materials release mitigation.
- Agreements: The District may contract with, or provide service to, existing and future fire departments, municipalities, counties, state and federal agencies, fire protection districts and emergency service providers for such other services as are mutually beneficial and desirable.
- Support services: The ability to provide logistical services for the ordering and delivery of supplies related to all emergency and support functions; maintenance of equipment,

vehicles and facilities; financial services for planning, accounting, payroll, statutory compliance, billing, and similar; human resources for recruitment, hiring, benefits administration, and similar functions; training of personnel; support for the mental and physical well-being of personnel including rehabilitation from injuries; risk management; data analysis, future planning and other support for accreditation or similar independent evaluations; dispatching services and associated technical and GIS functions; information technology support for networks, databases, software; and such other services that support the various functions of the District.

- Community, risk-reduction services: The ability to inform, communicate with, and answer inquiries from citizens, customers, media; perform fire prevention and other risk reduction activities through education, code enforcement, inspections, and investigations.
- Fire codes: The District will enforce the adopted Fire Code of each city and county within the District, with appropriate consent, and adopt a District Fire Code, with appropriate amendments, when applicable in a city or county within the District.
- The District shall have the power to provide for the financing of and design, acquisition, construction, completion, relocation, remodeling and installation of facilities and equipment for fire protection, including fire stations, fire apparatus, ambulances and ambulance stations, emergency medical response, rescue, diving and grappling stations, and all necessary, incidental and appurtenant facilities, land and easements, together with extensions of and improvements to said systems, within and without the boundaries of the District.

Subject to § 32-1-207(2)(a), C.R.S. and any and all other legal requirements, the District may provide any service or utilize any power or legal authority currently, or in the future,

available to a fire protection district, without the same being deemed a material modification of this Amended and Restated Service Plan.

Governance

The District is governed by a seven-member, elected board of directors. Directors are elected during regular elections in May of even years, which will be transitioning to May of odd years starting in 2023 (§§ 1-1-104(42), 1-13.5-111(1), 32-1-103(17), and 32-1-305.5(3), C.R.S.). Directors can serve for a term of four years and there are no term limits (PFPD Ballot Issue A, May 2, 2002 Regular Election).

Currently, each director must be an eligible elector representing a director district. There are seven director districts which divide the district into geographical areas that have, as nearly as possible, the same number of eligible electors (§ 32-1-902.7(1), C.R.S.) along with other statutory and constitutional principles. Figure 3 shows the director districts adopted on September 9, 2019 and revised on October 4, 2021 to account for the inclusion of Lockheed Martin Space. The District reserves the ability to eliminate director districts and designate whether directors are elected at large or by the eligible electors within each director district, as allowed by statute (§ 32-1-902.7, C.R.S.), without the same being deemed a material modification of this Amended and Restated Service Plan.

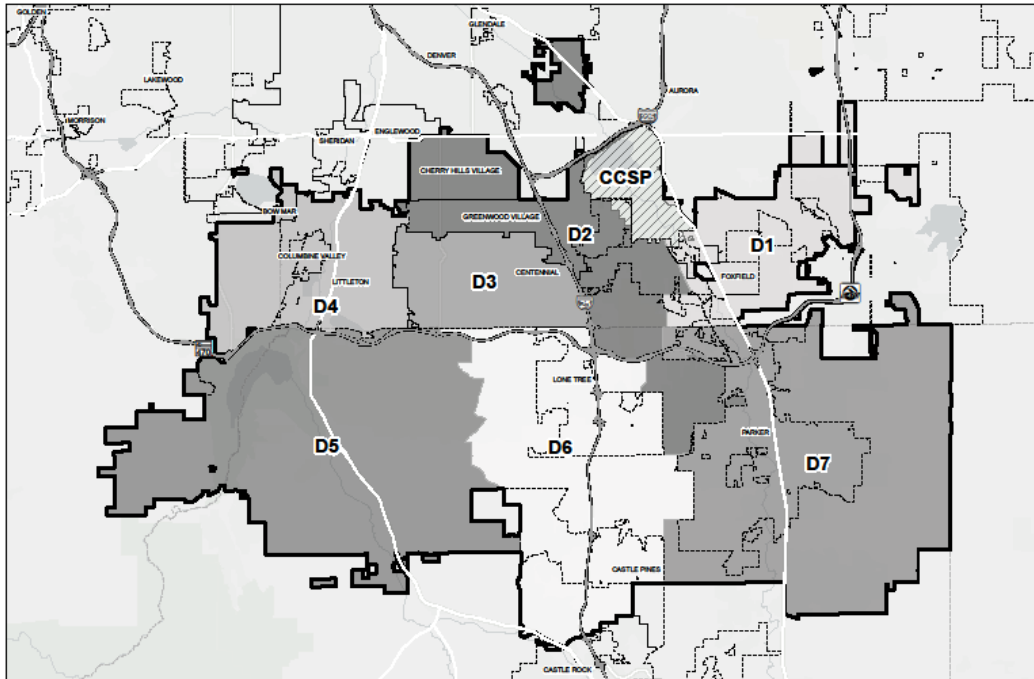


Figure 3. SMFR Director district boundaries established as of October 4, 2021.

In accordance with §§ 32-1-1001, and 32-1-1002, C.R.S., a fire protection district board of directors has the power to, among other things:

- Levy ad valorem taxes.
- Adopt and enforce fire codes, as applicable within each county or municipality.
- Borrow money, incur indebtedness, and issue bonds as authorized.
- Acquire, dispose of, and encumber real and personal property.
- Enter into contracts and agreements.
- Hire employees and consultants.
- Impose, within the District’s boundaries, fees and charges for ambulance and emergency medical services (and related extrication, rescue, or safety services), and requested or mandated inspections related to an adopted fire code.

- Furnish services outside the District’s boundaries and impose fees and charges for such services.
- Create and fund firefighters pension funds.

Statutes outside the Special District Act provide the District and its Board of Directors additional legal authority to provide other emergency services and take related governance, operational and administrative actions.

Financial Plan

Assessed Value

For 2021 taxes collected in 2022, SMFR has a total property valuation of \$128,247,748,655 and assessed valuation of \$13,491,044,851. Some revenue is diverted to Tax Increment Financing (TIF) associated with Urban Renewal Authorities located in various areas of the district. Table 2 shows the values by property classification and county.

Table 2. *SMFR Property Values (\$), 2022 Budget Year.*

County	Actual Valuation	Assessed Valuation
Douglas	57,571,495,652	5,803,410,619
Residential	49,595,003,751	3,546,050,060
All Others	7,976,491,901	2,313,183,130
TIF		(55,822,571)
Arapahoe*	64,061,106,320	7,073,963,986
Residential	52,493,258,368	3,753,282,328
All Others	11,567,847,952	3,354,605,484
TIF		(33,923,826)
Jefferson	6,615,146,683	613,670,246
Residential	5,968,834,822	426,771,464
All Others	646,311,861	186,898,782
Total	118,674,955,118	12,451,793,531

*Excludes Cherry Hills Fire Bond AV which is used for the Cherry Hills Old Hire FPPA pension expense only.

Revenues

The District's last, voter-approved mill levy rate was 13.978 mills (PFPD Ballot Issue 4B, November 3, 1998 election). That mill levy rate was reduced in 2016 with the consolidation of PFPD and SMFR. The current mill levy for the District, exclusive of refunds and abatements, is 9.25 mills. Also, at the November 3, 1998 election, the District's voters exempted the District's revenues from revenue and spending limitations under TABOR (Article X, § 20 of the Colorado Constitution) and any other law and permanently waived the 5.5% limitation on annual property tax revenue growth under § 29-1-301, C.R.S. The District reserves the right to seek voter approval for property tax mill levy increases and other voter approvals contemplated by TABOR and increase its revenues without the same being deemed a material modification of this Amended and Restated Service Plan.

The current mill levy results in total revenue from property taxes for 2022 of \$126,008,116. The District reserves the ability to collect revenues from refunds and abatements in the future without the same being deemed a material modification of this Amended and Restated Service Plan. As a result of the consolidation with Castlewood Fire Protection District in 1989, the District collects a separate property tax for the Cherry Hills Pension Fund in order to contribute to the pension plan dedicated to former members of the Cherry Hills Fire Protection District. The mill levy is 0.5 mills which results in 2022 property tax revenues of \$285,069.

The District has five funds: General Fund, Capital Projects Fund, Cherry Hills Pension Fund, Building Rental Fund, and Self-Insured Medical Fund. Table 3 shows the total revenues for all funds for the 2022 budget year. Revenues from the Building Rental Fund are collected from the State and Federal tenants that rent space from the District's administrative building located at 9195 E. Mineral Ave. in Centennial. The District reserves the right to modify its

budget format and fund structure without the same being deemed a material modification of this Amended and Restated Service Plan.

Table 3. *District Total Revenues, 2022 Budget Year.*

Revenue Source	Amount
Property Taxes	\$126,008,116
Specific Ownership Taxes	\$10,706,414
Net Investment Earnings	\$475,500
Ambulance Transport Fees	\$12,371,288
Permit/Plan Review Fees	\$1,823,500
Reimbursements	\$2,088,974
Medical Premiums	\$14,148,627
Other Income	\$9,002,415
Total Revenues	\$176,624,834

Other revenues include, but are not limited to, excise tax imposed and collected by the Town of Parker and shared with the District, hazardous materials response fees, responses outside district boundaries including wildfire/disaster deployments, rental income, dispatch fees, grants, contracted services, investment earnings, Medicare/Medicaid supplemental fee, and miscellaneous income such as office, communication tower, and community room leases. The District is not currently receiving impact fees but reserves the ability to receive this revenue source in the future, consistent with legal authority, without the same being deemed a material modification of this Amended and Restated Service Plan.

The District is authorized by Title 32, Article 1, C.R.S. to use a number of methods to raise revenues for capital needs and general operations costs. These methods, subject to the limitations imposed by Article X, Section 20 of the Colorado Constitution, include issuing debt, levying taxes, and imposing fees and charges. Information concerning directors, management, meetings, elections, and current taxes are provided annually in the Notice to Electors described in § 32-1-809(1), C.R.S., which can be found at the district office, on the district's website, on file at the division of local government in the state department of local affairs, or on file at the office of the clerk and recorder of each county in which the special district is located.

Expenditures

The District has five funds: General Fund, Capital Projects Fund, Cherry Hills Pension Fund, Building Rental Fund, and Self-Insured Medical Fund. Table 4 shows the total expenditures for all funds for the 2022 budget year. Other expenditures include, but are not limited to, treasurer's fees, insurance, outside services, utilities, and routine maintenance. Budget year 2022 is an example of an instance where budgeted expenditures exceed budgeted revenues, which may occur as a result of strategically utilizing reserve to fund capital, special initiatives, or long-term financial plans.

In accordance with TABOR (Article X, Section 20 of the Colorado Constitution), a minimum of 3% of budgeted General Fund revenues are set aside as emergency reserves. Per District policy, a minimum of 20% of the budgeted General Fund expenditures are also maintained as reserves in order to ensure sufficient operating funds for at least two months. The District reserves the right to continue to evaluate and adjust its reserve policy in order to meet constitutional provisions while ensuring funding stability.

Table 4. *District Expenditures – All Funds, 2022 Budget Year.*

Expenditures	Amount
Salaries	\$ 95,137,726
Benefits	\$ 34,622,497
Operating	\$ 20,719,734
Capital Outlay	\$ 14,342,210
Medical Payments	\$12,559,619
Other Expenditures	\$4,618,887
Total Expenses	\$ 182,000,673

Debt and Debt Service

The District currently has no outstanding debt or authorized and unissued debt. Lease-purchase financing has been utilized, facilities have been leased to provide logistics and other support services, and several vehicles have been leased to provide transportation related to the provision of services. The District may borrow funds, incur indebtedness, issue bonds, or utilize other forms of revenue or purchasing in the future, with voter approval where necessary, for the purpose of improving the existing fire protection and emergency rescue and medical system and service, including necessary fire apparatus, vehicles, emergency medical and rescue vehicles and firefighting equipment, buildings and structures to house the vehicles and equipment, as well as providing meeting and training facilities, land and easements, and any necessary, incidental, and appurtenant equipment for said improvements, as required, for the District and its inhabitants.

Subject to any and all requirements for voter approval and other legal requirements, the District may raise or lower its mill levy, incur debt, utilize financing vehicles and issue bonds

without the same being deemed a material modification of this Amended and Restated Service Plan, unless this causes a decrease in the financial ability of the District to discharge indebtedness.

Capital

The District's investment in capital assets for its governmental and business type activities as of December 31, 2021 amounts to \$81,274,280 (net of accumulated depreciation and related lease debt). This investment in capital assets includes land, buildings, vehicles, equipment, construction, and right to use assets (see Table 5).

Table 5. *District's Capital Assets – Net of Depreciation (as of December 31, 2021).*

	Governmental Activities	Business Type Activities	Total
Land	\$ 7,367,556	\$ 2,598,566	\$ 9,966,122
Buildings	49,185,787	3,062,100	52,247,887
Vehicles	12,849,211	—	12,849,211
Equipment	5,886,832	330,230	6,217,062
Construction in Progress	7,512,576	—	7,512,576
Right to Use Assets	1,586,186	—	1,586,186
Total	\$ 76,875,572	\$ 5,990,869	\$ 82,866,468

Facilities

The District's 34 facilities are show in Exhibit B and valued at approximately \$52,200,000 (as of December 31, 2021). The number and values of facilities in the future may be added, replaced, expanded, or relocated, including the purchase and sale of associated land.

Vehicles, Equipment

There are approximately 114 line, 70 staff, and 48 other vehicles valued at approximately \$12,800,000 (as of December 31, 2021). Vehicles are both owned and leased and continually replaced based on age, miles, operating hours, general condition, and maintenance costs. Therefore, the number and values of vehicles in the future may vary.

The District owns or leases a large variety of equipment valued at approximately \$6,200,000 (as of December 31, 2021). This equipment includes items with a value at or above \$5,000 and includes items such as furniture, fixtures, fitness equipment, computers, telephones, Self-Contained Breathing Apparatus, LifePak heart monitors and defibrillators, ultrasound equipment, thermal imagers for search and rescue during fires, and radios. Equipment is both owned and leased and continually replaced based on general condition, maintenance costs, and compliance with safety standards. Therefore, the number and values of equipment in the future may vary.

Future Growth

The District population is anticipated to continue increasing due to major housing developments primarily located in Douglas County. Developments such as Sterling Ranch (Douglas County), The Canyons (City of Castle Pines), Ridgeway East (City of Lone Tree), and Anthology (Town of Parker) developments could increase population by 80,000-100,000 over the next 20 years, plus additional population through infill developments or re-development.

The associated increase in population and commercial occupancies will result in an increase in emergency incidents, commercial structures to inspect, and community risk reduction programs to expand, along with the associated support programs to construct fire service facilities, hire employees, purchase equipment, deliver supplies, and expand other infrastructure.

In order to prepare for this anticipated growth, it is common practice for the developers of large housing developments to dedicate land for a future fire station, and the District has secured land in several areas to allow for new or relocated fire stations. The District will also have all powers of eminent domain granted fire protection districts (§ 32-1-1002(1)(b), C.R.S.) in order to secure land that is critical for the construction of facilities and delivery of services.

The District's boundaries may also change over time with the inclusion or exclusion of properties. For instance, the growth of cities outside of the District's service area, such as the City of Aurora, have altered boundaries over the years as those properties exclude from the District once they are annexed into and receive fire protection services from the City. Boundaries may also change when properties that aren't currently in a fire protection district decide to include into the District. Similarly, the District periodically audits the properties that are capable of being served by the District, but which are not within a fire protection district boundary and notifies property owners that they should include within the District. Inclusions or exclusions may also take place to realign boundaries with adjacent fire protection districts to achieve efficiencies or better align with service capabilities and station locations. Future consolidations are another opportunity for boundary changes. The District will continue to evaluate the feasibility of additional consolidations when requested by another agency in order to pursue those opportunities that can improve service, firefighter safety, financial security, and long-term stability. The District reserves the right to modify its boundaries except when such modification involves inclusion of property that is located within a county or municipality with no other territory within the District.

Agreements

The District has secured many intergovernmental agreements in order to improve service throughout the District and surrounding region for routine and large-scale incidents, provide emergency or support services on a contractual basis when mutually agreed upon with another political subdivision, or participate in cooperative efforts at the state or national level for disasters. See Exhibit C for a complete listing of those agreements. Copies may be requested from the District. The District reserves the right to modify these agreements and enter into additional contracts, intergovernmental agreements, and service agreements for service both within and without the District's boundaries without the same being deemed a material modification of this Amended and Restated Service Plan. Agreements that contain additions to the types of services provided or a decrease in the level of service, as contemplated by this service plan, § 32-1-207(2)(a), C.R.S., or the inclusion of property that is located within a county or municipality with no other territory within the District, may be deemed a material modification.

Conclusion

This Amended and Restated Service Plan is submitted in accordance with the requirements of Part 2, Title 32 of the Colorado Revised Statutes (the "Special District Act"). It does not impose any mandatory obligations on the District and does not limit the District from utilizing any current or future legal authority available to a fire protection district. The purpose of this Amended and Restated Service Plan is to produce satisfactory evidence that the requirements for Arapahoe, Douglas, and Jefferson County's approval of this Amended and Restated Service Plan, as set forth in § 32-1-203(2), and (2.5), C.R.S., have been met to enable the continuation of the South Metro Fire Rescue Fire Protection District with all related powers.

This Amended and Restated Service Plan is in compliance with §§ 32-1-203, and 32-1-207, C.R.S., and should be approved for the following reasons:

- There is sufficient existing and projected need for organized service in the area currently being served and to be serviced by the special district.
- Without the District continuing to serve the area within its boundaries as set forth in this Amended and Restated Service Plan, service to the area would be inadequate for present and projected needs.
- The District is capable of providing economical and sufficient service to the area within its boundaries as they currently exist or may exist in the future.
- The area included in the District has, or will have, the financial ability to discharge any indebtedness as contemplated by this Amended and Restated Service Plan on a reasonable basis.
- Adequate service is not, or will not be, available to the area within the District's boundaries through the county or other existing municipal or quasi-municipal corporations, including existing special districts, within a reasonable time and on a comparable basis.
- The facility and service standards of the District are compatible with the facility and service standards of each county within which the District is located and each municipality which is an interested party under § 32-1-204 (1), C.R.S.
- The proposal is in substantial compliance with a master plan adopted pursuant to § 30-28-106, C.R.S.
- The Amended and Restated Service Plan is in compliance with any duly adopted county, regional, or state long-range water quality management plan for the area.

- Approval of this Amended and Restated Service Plan will be in the best interests of the area served by the District and its residents.

This Amended and Restated Service Plan has been designed with sufficient flexibility to enable the District to provide required services and facilities under evolving circumstances without the need for numerous amendments. While the assumptions upon which this Amended and Restated Service Plan are generally based are reflective of the current plans and expectations of the District, the cost estimates and Financial Plan are sufficiently flexible to enable the District to provide necessary services and facilities without the need to amend this Amended and Restated Service Plan. Modification of the general types of services and facilities shall be permitted to accommodate potential changing needs and plans of the District.

Contacts

South Metro Fire Rescue Fire Protection District

c/o Fire Chief

9195 E. Mineral Ave.

Centennial, CO 80112

(720) 989-2000

Collins Cole Flynn Winn Ulmer

c/o Robert Cole

165 S. Union Blvd, Suite 785

Lakewood, CO 80228

(720) 617-0080

Exhibit A

District Map and Boundary Description

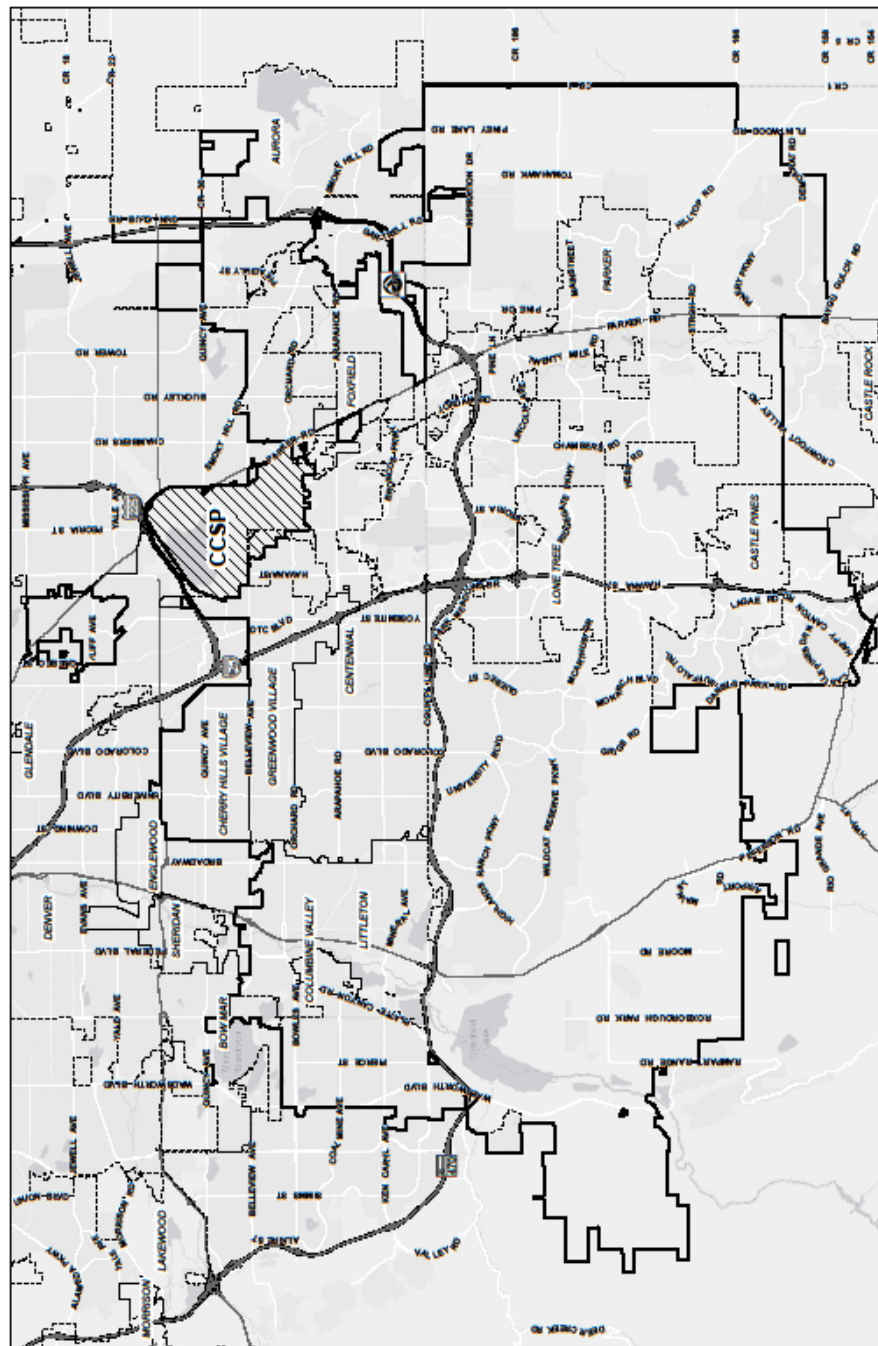


Figure A. SMFR overview map, 2022.

See attached file for detailed boundary descriptions.

Exhibit B

Facilities

Facility	Location	Sq. Ft.	Year Built
Administrative Office	9195 E Mineral Ave	Centennial	110,314 2002
Joint Services Facility	17801 E Plaza Dr	Parker	44,075 1994
Jackson Training Center	2301 W Chenango Ave	Littleton	5,791 1984
Quarter Master	16758 E Smoky Hill Rd	Arapahoe Co	4,165 2006
Station #11	2255 W Berry Ave	Littleton	8,768 1981
Station #12	6529 S Broadway	Littleton	12,378 2003
Station #13	6290 W Coal Mine Rd	Littleton	3,239 1967
Station #14	6600 S Colorado Blvd	Centennial	3,239 1971
Station #15	2702 E Dry Creek Rd	Centennial	3,149 1972
Station #16	8119 W Blakeland Dr	Littleton	11,484 1994
Station #17	9554 S University Blvd	Highlands Ranch	10,716 1987
Station #18	401 Timbervale Trail	Highlands Ranch	13,806 1998
Station #19	8490 W Trailmark Pkwy	Littleton	7,808 2008
Station #20	1801 E Wildcat Reserve Pkwy	Highlands Ranch	9,020 2021
Station #21	2250 S Emporia St	Arapahoe Co	11,863 1984
Station #22	5600 S Tower Rd	Arapahoe Co	11,300 1980
Station #23	5405 S Riviera Way	Centennial	5,400 1987
Station #31	5901 S Havana St	Greenwood Village	12,740 1982
Station #32	5945 S Quebec St	Greenwood Village	21,524 2019
Station #33	7281 E Dry Creek Rd	Centennial	6,872 1978
Station #34	8871 E Maximus Dr	Lone Tree	18,744 2003
Station #35	12080 E Briarwood Ave	Centennial	21,528 1986
Station #36	421 Castle Pines Pkwy	Castle Pines	6,705 1986
Station #37	5701 S University Blvd	Greenwood Village	5,094 1963
Station #38	2460 E Quincy Ave	Cherry Hills Village	20,950 2013
Station #39	475 W Happy Canyon Rd	Douglas Co	9,454 1997
Station #40	10297 N Chatfield Dr	Douglas Co	6,866 1994
Station #41	10795 S Pine Dr	Parker	16,973 1981
Station #42	7320 S Parker Rd	Foxfield	7,523 2002
Station #43	8167 Pinery Pkwy	Douglas Co	9,238 1984
Station #44	12625 E Lincoln Ave	Douglas Co	6,819 1986

Station #45	16801 Northgate Dr	Parker	10,342	1998
Station #46	19310 Stroh Rd	Parker	10,178	2006
Station #47	11685 N Tomahawk Rd	Douglas Co	10,800	2009

Exhibit C

Intergovernmental Agreements

Title	Parties	Date
Intergovernmental Agreement for Fuel Purchases	Arapahoe County	1/31/2017
2018 Intergovernmental Agreement for the provisions of Swat Team Medics	Arapahoe County	2/22/2018
Services Agreement (GIS)	Arapahoe County E911 Emergency Communications Service Authority	1/1/2018
Agreement	Arapahoe County Public Airport Authority	1/27/1983
Intergovernmental Agreement (700 MHz repeaters)	Arapahoe County/Arapahoe County Sheriff/Jefferson County Sheriff	11/15/2010
Second Amended and Restated Arapahoe County 911 Authority Intergovernmental Agreement	Arapahoe County/Bennett FPD/Town of Bow Mar/Byers FPD/City of Centennial/Cherry Hills Village/Town of Columbine Valley/Deer Trail FPD/City of Englewood/City of Foxfield/City of Glendale/City of Greenwood Village/City of Littleton/Sable-Altura FPD/City of Sheridan/Strasburg FPD	3/1/2020
Intergovernmental Agreement for Mutual Aid Between Fire Departments	Arvada/Aurora/Bennett/City of Black Hawk/Boulder/Buckley AFB/Town of Castle Rock/Central City/Coal Creek Canyon/Denver/Edgewater/Elizabeth/Elk Creek/Fairmount/Federal Heights/Foothills/Franktown/Frederick/Genesee/Glendale/Golden/Greater Brighton/Intercanyon/Jackson/Lakeside/Larkspur/Lefthand/City of Littleton/Louisville/Mountain View/North Fork/North Metro/North Washington/Poudre Valley/Rocky Mountain/Sable Altura/Sheridan/Skyline/South Adams County/Southwest Adams County/City of Thornton/Tri-Lakes/Trumbull Volunteer/West Douglas/West Metro/City of Westminster/Wheat Ridge	4/30/2010
Douglas County Emergency Response Mutual Aid Agreement	Aurora Fire Rescue, Town of Castle Rock Fire and Rescue Department, Douglas County Sheriff, Franktown Fire Protection District, Jackson 105 Fire Protection District, Larkspur Fire Protection District, Mountain Communities Fire Protection District, North Fork Fire Protection District, South Metro Fire Rescue Authority, West Douglas County Fire Protection District, West Metro Fire Protection District.	3/13/2019
Amended and Restated User Agreement (Dispatch)	Bennett Fire Protection District	1/1/2022
Reservoir Tower Intergovernmental Lease Agreement	Board of County Commissioners of the County of Douglas State of Colorado	8/26/2014
Amended and Restated User Agreement (Dispatch)	Byers Fire Protection District	1/1/2022

Douglas County Wildland Fire Management Agreement	Castle Rock, Franktown, Jackson 105, Larkspur, Littleton/Mountain Communities, Parker, South Metro, West Douglas, West Metro	4/1/2002
Memorandum of Understanding Per Colorado Department of Personnel and Administration, Office of the State Architect, State Buildings Programs	CDOT	3/18/2013
Letter of Agreement	Centennial Airport Traffic Control Tower/Arapahoe County Public Airport Authority/Douglas County Sheriffs Department/Arapahoe County Sheriffs Department/	5/1/1991
Intergovernmental Agreement Urban Area Security Initiative-South Metro Fire Rescue Fire Protection District	City and County of Denver	3/6/2020
Troy S. Jackson Training Facility User Agreement	City and County of Denver	6/24/2021
Automatic and Mutual Aid Agreement	City of Aurora	5/9/2019
Restated Intergovernmental Agreement for Joint Professional Firefighter Certification	City of Aurora, City of Colorado Springs, City and County of Denver, Poudre Fire Authority, South Metro Fire Rescue Fire Protection District, West Metro Fire Protection District	1/27/2021
Loan Agreement/Knox Box Keys	City of Aurora Fire Department	9/14/1990
Intergovernmental Agreement for Automatic Aid Between Fire Agencies	City of Aurora Fire Department/City of Denver Fire Department/Cunningham FPD and Board of County Commissioners of the County of Arapahoe	8/1/2006
Intergovernmental Agreement for the Construction, Ownership, Administration and Operation of a Public Facility	City of Cherry Hills	9/6/2011
Intergovernmental Agreement Regarding Joint Usage of the Mobile Command Post	City of Greenwood Village	12/5/2017
Memorandum of Understanding (Antique Fire Truck)	City of Littleton	4/30/2019
Memorandum of Understanding (Personnel Transition)	City of Littleton	10/25/2018
Lease Agreement Fire Station 11	City of Littleton	1/1/2019
Non-Exclusive License Agreement Fire Station 12	City of Littleton	1/1/2019
Intergovernmental Agreement between The City of Lone Tree and the South Metro/Cunningham Fire Rescue Authority Regarding Building Division Permitting Software Support Services	City of Lone Tree	1/16/2018
Intergovernmental Agreement Creating Regional Fire Code Board of Appeals	City of Sheridan, West Douglas FPD, Jackson-105 FPD, City of Aurora, Bennett FPD	11/8/2021
Intergovernmental Agreement for Emergency Management	Colorado Division of Emergency Management	8/26/2004
Intergovernmental Agreement for the Colorado Special Districts Property and Liability Pool	Colorado Special Districts Property and Liability Pool	9/16/2020
Colorado Special Districts Property and Liability Pool Repayment Agreement	Colorado Special Districts Property and Liability Pool	7/19/2021
Amended and Restated User Agreement (Dispatch)	Deer Trail Rural Fire Protection District	1/1/2022
Mutual Aid Agreement	Denver Health and Hospital Authority	4/23/2001

Reservoir Tower Intergovernmental Lease Agreement	Douglas County	8/26/2014
Intergovernmental Agreement between The Board of County Commissioners of Douglas County on behalf of The Douglas County Sheriffs' office and SMFR (Radio Services Technician)	Douglas County Commissioners and Douglas County Sheriff	2/4/2021
Intergovernmental Agreement for the Provision of SWAT Team Medics	Douglas County	3/12/2018
Funding Agreement	Douglas County Emergency Telephone Service Authority	5/3/2007
Intergovernmental Agreement for the Administration and Operation of a Joint Service Facility	Douglas County School District RE.1, Town of Parker	11/22/2010
Memorandum of Understanding Between Douglas County Sheriff Office and SMFRA for Dive Member Aid	Douglas County Sheriff	3/1/2012
Second Amended and Restated Intergovernmental Agreement between SMFRPD and the E470 Public Highway Authority for Fire and Emergency Response Services to Designated Portions of the E470 Toll Road	E470 Public Highway Authority	1/1/2018
Service Lease Agreement (Hilltop Tower)	Elbert County Communications Authority	11/14/2017
Automatic and Mutual Aid Agreement	Elizabeth Fire Protection District	1/10/2017
Automatic and Mutual Aid Agreement	Franktown Fire Protection District	3/25/2019
Lease Agreement Fire Station 17 and 18 – Basement Storage Areas	Highlands Ranch Metro District	9/24/2018
Reuter-Hess Communications Tower Lease Agreement	Parker Water and Sanitation District	10/11/2007
Memorandum of Understanding between South Metro Fire Rescue Authority and Parker Water and Sanitation District for Land Use at the Bradbury Tank Location for the Purpose of Building and Maintaining the Bradbury Communications Tower (BB Tower)	Parker Water and Sanitation District	no date
Automatic and Mutual Aid Agreement	Rattlesnake Fire Protection District	9/28/2016
Communications Site Lease Agreement	Rattlesnake Fire Protection District	6/26/1990
Amended and Restated User Agreement (Dispatch)	Sable-Altura Fire Protection District	1/1/2022
Sublease and Option Agreement	State of Colorado Department of Local Affairs	8/30/2004
Cherry Creek State Park Emergency Services Intergovernmental Agreement	State of Colorado dept of Natural Resources	4/18/2018
Affiliation Agreement by and between Arapahoe Community College and South Metro Fire Rescue Fire Protection District	State of Colorado, Department of High Education, State Board for Community Colleges and Occupational Education	5/13/2021
Affiliation Agreement by and between Red Rocks Community College and South Metro Fire Rescue Fire Protection District	State of Colorado, Department of High Education, State Board for Community Colleges and Occupational Education	3/30/2021
Amended and Restated User Agreement (Dispatch)	Strasburg Fire Protection District	1/1/2022
Automatic and Mutual Aid Agreement	Town of Castle Rock	5/22/2019

Mutual Release and Settlement Agreement	Town of Parker	7/18/2019
US Government Lease for Real Property (FBI)	United States of America	5/1/2005
General Services Administration Public Buildings Service Supplemental Lease Agreement	United States of America	7/18/2005
Affiliation Agreement between SMFR and University of Denver Graduate School of Professional Psychology	University of Denver Graduate School of Professional Psychology	5/11/2021
Amended and Restated User Agreement (Dispatch)	West Douglas County Fire Protection District	1/1/2022
Automatic and Mutual Aid Agreement	West Douglas County Fire Protection District	3/18/2019
Intergovernmental Agreement for Fire Investigation Services	West Douglas County Fire Protection District	4/30/2019
Water Rescue Services Memorandum of Understanding	West Metro Fire and City of Westminster	7/16/2012
Automatic and Mutual Aid Agreement	West Metro Fire Protection District	1/16/2019
Memorandum of Agreement between West Metro Fire Protection District as the Sponsoring Agency of the Colorado Task Force One of the National Urban Search and Rescue Response System and South Metro Fire Rescue Authority as a Participating Agency of the Task Force	West Metro Fire Protection District	5/10/2010

Exhibit D

Mill Levy Comparison for Similarly Situated Fire Protection Districts

2022 Budget Year				
Fire District	Base Mill Levy	Abatements Mill Levy	Total Mill Levy	County
South Metro Fire Rescue	9.250	0.069	9.319	Douglas, Arapahoe, Jefferson
West Metro Fire Rescue	12.382	0.090	12.472	Douglas, Jefferson
Arvada Fire	14.813	0.035	14.848	Jefferson
North Metro Fire Rescue	13.226	0.055	13.281	Jefferson